



CALIFORNIA DEPARTMENT OF CORRECTIONS AND REHABILITATION

DIVISION OF REHABILITATIVE PROGRAMS

Director's Stakeholder Advisory Group Meeting

August 7, 2014

Meeting Notes

The Division of Rehabilitative Programs Director's Stakeholder Advisory Group (DSAG) meeting convened on Thursday, August 7, 2014 at 9:30 a.m. at Region 1 Parole Headquarters, 9825 Goethe Road, Suite 200, Sacramento, CA 95827.

DSAG Members: Present at the meeting were **Millicent Tidwell**, Chair, Director of the Division of Rehabilitative Programs (DRP); **Robert Storms**, Chief Clinical Program Administrator, Division of Adult Parole Operations (DAPO); **Deborah Johnson**, Retired Annuitant on Special Assignment, (alternate for Maritza Rodriguez), DAPO; **Rusty Bechtold**, California Prison Industry Authority; **Jana Boccalon**, Alternate, Office of Inspector General; **Mary Ann Ellis-Jammal**, Inmate Family Council; **Michelle Gibbons**, California State Association of Counties; **Mark Hering**, Vice President, Centerpoint; **Sushma Taylor**, President/CEO, Centerpoint; **Vitka Eisen**, CEO, HealthRight 360; **Steve Moore**, California State Sheriffs Association; **Vanessa Nelson-Sloane**, Life Support Alliance; **Eric Goddard**, California State University, San Bernardino; **Karen Pank**, Executive Director, Chief Probation Officers of California; **Matt Perry**, Assistant Superintendent, Sacramento County Office of Education; **Sheldon Zhang**, Professor, San Diego State University; **Misty Polasik**, Executive Director, Office of Inspector General; **Dale Richter**, Chair, Inmate Family Council; **Christopher Weathersbee**, Captain, Division of Adult Institutions; **Shawn Jenkins**, Senior Vice President, Westcare Inc.

California Department of Corrections and Rehabilitation (CDCR) Staff: **Kevin Wortell**, Associate Director, Office of Offender Services, DRP; **Amber Barnett**, Chief, Community and Reentry Services, DRP; **Charles Gibson**, Correctional Lieutenant, In Prison Programs, DRP; **Brantley Choate**, Superintendent, Office of Correctional Education, DRP; **Shannon Swain**, Chief Deputy Superintendent, Office of Correctional Education, DRP; **Kelly Medina**, Chief, In Prison Programs, DRP; **Dana Simas**, Information Officer II, OPEC; **Lisa Heintz**, Parole Administrator, DAPO; **Thomas Powers**, Retired Annuitant on Special Assignment, DRP; **Willie Bulda**, Retired Annuitant on Special Assignment, DAPO; **Jim Allen**, Consultant, Delegata, DRP;

Regina Banks, Staff Services Manager II (SSMII), DRP; **Nikki Gunter**, SSMII, DRP; **Tamera Calmer**, SSMII, DRP; **Harvinder Baraich**, SSMII, DRP; **Tina Bayles**, SSMII, DRP; **Robert Logan**, Staff Services Manager I (SSMI), DRP; **Marie Del Real**, SSMI, DRP; **Ryan Welch**, SSMI, DRP; **Esther Vicente**, SSMI, DRP; **Karl McCune**, SSMI, DRP; **Suzanne Medina**, Associate Governmental Program Analyst (AGPA), DRP; **Nichole Wright**, AGPA, DRP; **Marty Ellis**, AGPA, DRP; **Tanya Garboushian**, AGPA, DRP; **Robert Nickerson**, AGPA, DRP; **Dori Yamamoto-Chan**, AGPA, DRP; **Dianna Cervantes**, AGPA, DRP; **Elvira Diaz**, AGPA, DRP; **Sherry Celio**, Special Assistant to the Director, DRP; **Sherry Christopher**, Assistant to Associate Director, DRP.

Agenda Item 1. Registration.

Agenda Item 2. Welcome and Introductions.

Director Tidwell called the meeting to order, welcomed the attendees, and went over general housekeeping items. Ms. Tidwell thanked the Division of Adult Parole Operations (DAPO) for their use of the training room for today's DSAG meeting. She welcomed the newest members to join DSAG from the Inmate Family Council, Dr. Mary Ann Ellis-Jammal, and Mr. Dale Richter.

Other introductions included the newly appointed Superintendent and Deputy Chief Superintendent of the Office of Correctional Education Brantley Choate and Shannon Swain, respectively. Also introduced was the new Community and Reentry Services Chief Amber Barnett and from the Division of Adult Institutions, Captain Coyt Shirley, who today was represented by Mr. Christopher Weathersbee.

DSAG members reviewed the May 2014 DSAG minutes for content and accuracy. A motion to approve the minutes was made by Eric Goddard and a second motion was made by Shannon Swain. The DSAG members unanimously approved the May 2014 minutes. Ms. Tidwell informed the group the minutes would be added to the CDCR website.

Agenda Item 3. Pennsylvania's Evidenced Based Programming.

At the January 2014 DSAG meeting, Dr. Sheldon Zhang gave a presentation about evidence-based offender programming which sparked interest and discussion amongst committee members. This resulted in establishing an incentive Ad-Hoc committee which to date, has met three times and generated information regarding current practices for using parolee incentives which merited further discussion. The Pennsylvania Department of Corrections had been identified as a state that had embarked upon utilizing performance based contracting methods.

Ms. Tidwell introduced Jack Sommers, Bureau Director of Community Corrections with the Pennsylvania *Department of Corrections* who provided a PowerPoint presentation on an overview of the Pennsylvania Department of Corrections, *The Justice Reinvestment Initiative (JRI)* and *Act 122, Recidivism in Pennsylvania: Incentivizing Performance, Housing and Treatment Services, and Offender Re-Entry Services.*

Pennsylvania's Bureau of Community Corrections (BCC) has a budget of \$2.1 billion and is under Secretary John E. Wetzel. The department is responsible for residential facilities located in various Pennsylvania communities. These facilities, also known as half-way houses, provide a transitional process house to offenders who have been granted parole by the Pennsylvania Board of Probation and Parole, parole violators returned to the system for technical violations, and offenders in State Intermediate Punishment (SIP). The BCC's consist of 13 State Centers, 40 Contract Centers, 10 County Work Release Centers and 16 Contracted County Prisons with a total of 6,919 available beds. The BCC's current population is 5,024.

The Justice Reinvestment Initiative (JRI) group and Act 122 were introduced on January 2012. The JRI group implemented approximately hundred (100) changes by January 1, 2013, which has altered how Pennsylvania Department of Corrections does business. Pennsylvania's Senate Bill 100 was signed into law on July 5, 2014 and became Act 122; this repeals the pre-release program in its entirety except SIP program offenders which comprises eight percent of BCC's population. Through Act 122 two institutions were closed, one new institution was opened; there was a savings of twenty-two million dollars, which was then given to the County Jails.

Recidivism in Pennsylvania is measured by rearrests, re-incarceration and overall recidivism (first incident of either rearrests or re-incarceration). The contracts for Community Correction Centers are "Performance Contracts". Under these new contracts the contractor is required to maintain a baseline recidivism rate. The Centers that reduce their recidivism rate below the baseline will have their per diem rate increased by one-percent. However, the Centers that increase their recidivism rate above the baseline will be in jeopardy of losing their contract. For more detail on this topic you can locate the report on "*Pennsylvania Department of Corrections Recidivism 2013*" at <http://www.cor.state.pa.us>.

Agenda Item 4. Lunch/Networking. Lunch was taken from 12:30-1:30

Agenda Item 5. Budget Update.

Director Tidwell provided a budget update indicating the amounts given from the Recidivism Reduction Fund to the California Department of Corrections and Rehabilitation; \$46.2 million have been earmarked for the following recidivism reduction efforts:

- Community Reentry Facilities - \$20 million for community reentry programs targeting mentally ill offenders who are within six to twelve months of release and focusing on services needed for successful reintegration into the community, such as work training, education, practical living skills, and substance use disorder and mental health treatment. These facilities could also serve as transitional housing and intermediate sanctions for probationers.
- Substance Use Disorder Treatment Expansion in Prisons – \$11.8 million to expand treatment to all non-reentry hub prisons over a two-year period.
- Cognitive Behavioral Treatment at Contracted Facilities - \$3.8 million for rehabilitative programming at in-state contract facilities, similar to programming at reentry hubs.
- Case Managers at Parolee Outpatient Clinics - \$2.5 million to establish a three-year pilot program that includes case management social workers assisting parolee participants in managing basic needs, including housing, job training, and medical and mental health care.
- Grants to Community Colleges for Inmate Education - \$2 million one-time funding to provide coursework geared toward improving inmates' ability to find employment upon release.
- California Leadership Academy Planning Grant - \$865,000 one-time funding to develop a plan for a facility with specialized programming aimed at reducing recidivism for 18-to-25 year old male inmates.
- Independent Evaluation of Integrated Services for Mentally Ill Parolees Program - \$500,000 one-time funding to contract with an independent entity to do an evaluation of the program's effectiveness in reducing recidivism.
- Cal-ID Expansion - \$2.2 million Inmate Welfare Fund to expand the current identification card program at the reentry hubs to all prisons to prepare inmates for release.
- Innovative Programming Grants - \$2.5 million one-time funding, of which \$2 million is funded from the Inmate Welfare Fund, to expand non-profit programs that have demonstrated success and focus on offender responsibility and restorative justice principles.

Agenda Item 6. DRP Program Updates.

In Prison Programs - Kelly Medina, Chief, provided the following updates.

- Reentry Hubs - Statewide there are 12 operating hubs providing approximately 3,168 treatment slots which include SAT, CBT and Transitions
- Long Term Offender Pilot Program (LTOPP) - There are three programs operating, two of which are contracted to Phoenix House at CMC and Solano. The third unit is operated by Westcare at CCWF. In all, 240 treatment slots of which 120 are for CBT.
- Offender Mentor Certification Program (OMCP) - Opened on August 4, 2014 at CCWF, the contractor is Breining Institute.
- SAT - All SAT Programs are active as of 8/4/2014 with a total of 1152 slots. DRP intends on adding 10 more institutions in FY 15/16 with those contracts being put out to bid around the first of the year.
- California Identification Card Program (CAL-ID) - The program is in effect at all Reentry Hubs. As of June 2014 there were 3,148 applications processed and 2,288 ID's issued.

Office of Correctional Education - Brantley Choate, Superintendent, stated the goal of the Office of Correctional Education (OCE) is to take what is now a good program and turn it into the best correctional educational program in the world.

In the near future, OCE will be reorganizing its resources to better serve the needs of each institution. Furthermore, greater use of technology and enhanced collaborations with the community college system will allow for OCE to better serve the post-AB 109 inmate who is typically incarcerated for a longer period of time.

Community and Reentry Services - Amber Barnett, Chief, provided the following updates.

- Parolee Services Network (PSN) - The program has ramped down with all participants being absorbed into community based providers via the SASCA contracts.
- Female Offender Treatment and Employment Program (FOTEP) - There are four executed contracts running statewide and two others that are pending following the recent Request for Proposal (RFP).
- Specialized Treatment for Optimized Programming (STOP) - There are four executed contracts running statewide and two others that remain in protest after the recent RFP. STOP is expected to be fully ramped up by the fall of 2014.
- Parolee Service Centers (PSC) - An IFB is forthcoming and current utilization ranges from 82-92%.

Ms. Barnett also informed DSAG members of DRP's and DAPO's mission to enroll people into health coverage. A survey recently went out to both contractors and subcontractors and initial findings show that 46% of parolees are enrolled in Medi-Cal, 14% had "other" coverage, 21% were in the process of applying, for a total of 81% with coverage or applying.

Agenda Item 7. Social Impact Bond Financing as presented by Dr. Sheldon Zhang.

Social Impact Bonds—also known "social innovation financing" or "pay for success"—offer governments a risk-free way of pursuing creative social programs that normally may take years to yield results. In this process, governments decide what problems they want to address and then enter a contractual agreement with an intermediary (or bond-issuing organization) that is responsible for raising capital from independent investors including banks, foundations, and individuals, and for hiring and managing nonprofit service providers. If the project achieves its stated objectives, the government repays the investors with returns based on the savings the government accrues as a result of the program's success. Taxpayers receive a portion of the budget gains in the form of freed-up public resources or less taxation, though the investors may need to be fully paid first. A neutral evaluator, agreed on by both parties, is hired to measure the outcomes and resolve any disputes that arise.

Agenda Item 8. Meeting Recap and Setting of Next Meeting Date.

Ms. Barnett recapped today's meeting, asked audience members if there were any questions or follow up requests. Ms. Barnett set a tentative date for the next meeting for Thursday, October 30, 2014, at Region 1 Parole Headquarters, 9825 Goethe Road, Suite 200, Sacramento, CA 95827.

Agenda Item 9. Adjournment.